# **STRATEGIC PLAN** FY 2021-2022



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## PURPOSE OF STRATEGIC PLAN

The strategic plan sets the short-term and long-term path for achieving TVMWD's mission and vision. The plan provides the opportunity to reflect on challenges at TVMWD and in the water industry to ensure we are setting goals, objectives and actions that best serve the regional needs of TVMWD.

## MISSION

The mission of Three Valleys Municipal Water District is to supplement and enhance local water supplies to meet our region's needs in a reliable and cost-effective manner.

## VISION

TVMWD meets its regional water supply needs through:

- 1. Collaboration with its member agencies to understand their short-term and long-term needs
- 2. Development and implementation of a plan to address these needs in a cost-effective manner based on current water conditions
- 3. Periodic update of the plan as needs or as major changes in water conditions occur
- 4. Adaptive management strategies that seek a combination of operational and cost efficiency

## **CORE VALUES**

To achieve success, TVMWD must have a set of core values from which it bases its policies and actions. To meet current and future challenges, the single most important factor to our success is faithful and consistent adherence to these values.



- Teamwork the coordination, collaboration, participation and understanding of everyone's role in fulfilling the mission and vision
- Communication the exchanging of information
   and sharing of ideas
- Customer Service the process of ensuring 
   customer satisfaction
- Personal Responsibility being accountable for something within one's control

- Employee Development the steps taken to encourage each employee's professional and personal growth
- Professional Integrity the manner in which people behave and act in the workplace
- Innovation the process of inventing or introducing something new
- Recognition appreciating the value of an achievement

## PROFILE

TVMWD is a special district formed by public election in 1950 and is the area's primary source of supplemental water covering the Pomona, Walnut and East San Gabriel Valleys. TVMWD is one of 26 member agencies of the Metropolitan Water District of Southern California (MWD) that is authorized to deliver wholesale water supplies from the Colorado River and Northern California. The region served by TVMWD spans over 133 square miles and serves 13 retail member agencies that in turn serve a population of over 500,000.

TVMWD's operations consist of a conventional surface water treatment plant, a state certified laboratory, three groundwater production wells, five hydroelectric generators, residual solids removal, groundwater recharge pipelines, pump stations, and transmission pipelines. Water is treated at the Miramar Treatment Plant and wholesaled to local agencies by way of several miles of pipeline. Approximately 30% of TVMWD's total treated sales are from the Miramar Treatment Plant, while the remaining 70% is from MWD's Weymouth Treatment Plant. TVMWD receives a Tier 1 water supply allotment from MWD of 80,688 AFY. TVMWD has water storage accounts in Six Basins (stored: approx. 3,000 AF; capacity: 3,500 AF) and Main San Gabriel Basin (stored: approx. 9,000 AF; capacity: 50,000 AF).

TVMWD is governed by a seven-member Board of Directors elected by the registered voters residing within TVMWD's boundaries. The Board has a combined 77 years of experience with TVMWD. TVMWD employs a team of 24 staff members who are responsible for administering the day-to-day operations of the facility and implementing strategic objectives and policies set forth by the Board. The average tenure of TVMWD employees is 10 years. This stability provides a tremendous benefit to TVMWD.



## **INDUSTRY OUTLOOK**

MWD imports water supplies to Southern California from two main sources: the Sacramento and San Joaquin Rivers through the State Water Project (SWP) and the Colorado River via the Colorado River Aqueduct (CRA). The SWP is operated and maintained by the California Department of Water Resources, who allocates water annually to each of the twenty-nine SWP contractors throughout the state. MWD is the largest contractor of the SWP, receiving about 50% of the supplies. The CRA is owned, operated and maintained by MWD. Operation of the CRA is dictated by The Law of the Colorado River, which provides for the benefit of the seven western states that rely on the Colorado River or its tributaries.





California's weather conditions continue to be unpredictable and fluctuate from year-to-year. Southern California received above average precipitation in November and December of 2019 but that was followed by some extremely dry conditions in January and February. The statewide snowpack only peaked at 64% of normal. Despite the deficient snowpack, California's reservoir levels continue to remain in good condition. As of June 30, 2020, 60% of the state is seeing drought conditions, mostly in Central and Northern California, with Southern California in the clear for now. Southern California must deal with challenges such as climate change, demographic shifts and increasing water supply costs. MWD is preparing for the future by addressing these challenges and striving to provide a reliable water supply through an evolving

long-term water strategy known as its Integrated Water Resources Plan (IRP). In late January 2020, MWD formed a special committee to provide input on how the region's water supplies will be developed and managed over the next two decades. The committee will make recommendations to the MWD board on preparing a new IRP that incorporates various scenarios for the future.

On the horizon, the Delta Conveyance Project is moving forward. This project is an infrastructure upgrade that will improve the reliability and sustainability of California's aging water system, improve river flows and benefit the fragile Sacramento-San Joaquin Delta (Delta) ecosystem. The main infrastructure improvement is a single tunnel pipeline to carry the water under the Delta to the existing aqueduct systems in the southern Delta that deliver water to cities and farms. The project will take approximately 13 years for completion. Recently, MWD approved funding for moving forward with their portion of the environmental study.

## CHALLENGES

The Executive Team has identified the following items as current or ongoing challenges.



The following goals have been identified to assist TVMWD in executing its mission:

- 1. Provide an adequate, reliable, high-quality water supply
- 2. Provide water supplies in the most cost-effective manner
- 3. Be financially responsible and maintain public trust
- 4. Continuously implement organizational enhancements

Each goal has several specific objectives and actions to support the goals and address the challenges above.

## GOALS

## Goal #1 - Provide an Adequate, Reliable, High-Quality Water Supply

Objective	Action
1.1 Secure water supplies that exceed the estimated annual demands by 10%	<ul> <li>§ Obtain short-term and long-term needs annually from member agencies; obtain additional supplies if neccessary</li> <li>§ Maintain one-year supply of storage in local groundwater basins</li> </ul>
1.2 Maintain 100% compliance with water quality standards	§ Comply with all EPA and State Water Board standards for safe drinking water § Update treatment methods as needed
1.3 Maintain diverse and environmentally responsible sources of water supplies and storage	<ul> <li>§ Comply with MWD 10-year Purchase Order agreement</li> <li>§ Determine need for additional spreading capabilities in local groundwater basins</li> <li>§ Participate in regional collaborative efforts to bolster local water supplies</li> <li>§ Communicate importance of Delta Conveyance Project and Carson Project</li> </ul>
1.4 Maintain water infrastructure to assure 100% reliability	§ Utilize asset management/GIS to identify infrastructure needing repair/replacement § Budget for replacement based on estimated remaining useful life
1.5 Prepare for long- term MWD shutdown or catastrophic event that affects operations	<ul> <li>§ Continue working with MWD, IEUA, WFA and other agencies on potential solutions to minimize impact of planned Rialto Feeder shutdown for PCCP Rehabilitation (2035)</li> <li>§ Coordinate plans and resource sharing with member agencies and PWAG</li> <li>§ Conduct emergency operations exercises at least three times per year</li> <li>§ Address business recovery and continuity</li> </ul>
1.6 Support Water Conservation Programs and Water Use Efficiency	<ul> <li>§ Promote MWD funding for water conservation device and program rebates</li> <li>§ Support Member Agency Conservation Coordinators' programs</li> <li>§ Provide outreach in support of conservation initiatives</li> </ul>

#### Goal #2 – Provide Water Supplies in the Most Cost-Effective Manner

Objective	Action
2.1 Increase Miramar Treatment Plant deliveries to 60%- 70% of available capacity	<ul> <li>§ Shift more demand from the Weymouth plant to the Miramar Treatment Plant</li> <li>§ Consider additional connections to Miramar Treatment Plant</li> <li>§ Operate Puente Basin Water Agency Six Basins Groundwater Project</li> </ul>
2.2 Reduce residual solids disposal costs	<ul> <li>§ Increase efficiency of belt filter press</li> <li>§ Put hauling/disposal costs out to annual bid</li> <li>§ Consult other agencies to see if beneficial use for solids</li> </ul>
2.3 Maintain well efficiency at industry standards	§ Consider pulling equipment; brush and bail, spinner testing, design new pump bowls to maximize efficiency
2.4 Increase involvement and awareness of all aspects of MWD	§ Increase participation and staff presence at all MWD meetings
2.5 Increase ability to store water for future use	§ Review options within local basins for purchasing and storing more groundwater

## GOALS

## Goal #3 – Be Financially Responsible and Maintain Public Trust

Objective	Action
3.1 Utilize and comply with a set of financial policies to maintain TVMWD's financial	<ul> <li>§ Maintain financial policies:</li> <li>Annual budget and rate making process</li> <li>Debt management</li> <li>Reserves</li> </ul>
health	<ul> <li>Cash management &amp; investments</li> <li>§ Maintain accreditation of SDLF's "District of Distinction"</li> </ul>
3.2 Maintain website with useful information	<ul> <li>Maintain two-year history: board agendas, packets, minutes, and recordings</li> <li>Maintain two-year history: financial and water quality reports</li> <li>Maintain SDLF's "District Transparency Certificate of Excellence"</li> <li>Place board meeting audio/video recordings on website for public viewing</li> </ul>
3.3 Be accountable and transparent with major decisions	§ Board staff reports will specify the strategic plan objective achieved with the requested action § Obtain board approval as needed for policy changes
3.4 Communicate to residents and local government policy makers what TVMWD's role is in the delivery of water	<ul> <li>§ Promote achievement of TVMWD goals and objectives</li> <li>§ Communicate the importance of TVMWD so the value provided is recognized and supported</li> <li>§ Coordinate communication efforts with member agencies so they reiterate the benefit provided</li> <li>§ Provide tours of TVMWD facilities</li> <li>§ Facilitate tours of MWD facilities</li> </ul>
3.5 Maintain awareness of legislation that may affect TVMWD	§ Track and support/oppose all proposed legislation affecting TVMWD and keep apprised of bills potentially impacting TVMWD

## Goal #4 – Continuously Implement Organizational Enhancements

Objective	Action
4.1 Implement new accounting and human resource software by 2022 that provides for efficient use for all departments	<ul> <li>§ Finalize associated needs for all departments</li> <li>§ Issue RFP, select a vendor and plan timeline for effective implementation</li> </ul>
4.2 Prepare for transition to the next generation of water professionals	<ul> <li>§ Invest in qualified and diverse personnel and provide proper training</li> <li>§ Provide opportunities for staff interaction and feedback</li> <li>§ Maintain a succession plan that fosters qualified internal candidates for vacancies and retains institutional knowledge</li> <li>§ Adhere to a compensation philosophy that retains staff</li> <li>§ Maintain a health and wellness program to minimize absences and improve employee's overall well-being</li> </ul>
4.3 Increase use of technology to secure information and keep current with industry standards	<ul> <li>§ Create a technology master plan</li> <li>§ Implement full enterprise GIS</li> <li>§ Upgrade Miramar and offsite facility access security controls</li> </ul>
4.4 Align agreements to current business practices	§ Meet with all parties to agreements, discuss terms and draft new agreements § Consider whether additional agreements are necessary
4.5 Build upon efficiencies gained while working remotely	<ul> <li>§ Add more equipment that facilitates remote operations by staff</li> <li>§ Improve public engagement by pushing for legislation that continues remote public meetings</li> <li>§ Require scheduled remote work by staff to continue readiness for emergency events</li> </ul>

## **RESERVE POLICIES**

- a. Consistent with sound and prudent fiscal practices as well as legal requirements, TVMWD will maintain reserve funds that comply with adopted policy and legal bond documents.
- b. Objectives of reserve funds:
  - i. To balance short-term fluctuations in revenues/expenses without adopting unplanned rate increases.
  - ii. To provide a safety net in the event of emergency.
  - iii. To minimize external borrowing and interest expense.
  - iv. To determine the most opportune time to issue debt when necessary.
- c. In setting reserve goals TVMWD will consider that reserve levels affect bond ratings and ultimately the ability to access debt markets at favorable interest rates.
- d. The Board shall annually reevaluate what is reasonable for each reserve fund.

Reserve	Goal	Description	Source
Board Election	\$160,000 - \$240,000	To cover biennial election and associated costs.	Water rate over the 2 subsequent years.
Water Rate Stabilization	\$1,200,000 - \$1,800,000	To help fund operations when water sales are less than projected. Reserve shall be set at an amount to supplant lost income in the event of 10% water sales shortages over a 2-3 year period.	Unassigned Reserves. Additional shortfalls replenished from water rate over the next 3 years unless rate stabilization utilized to balance upcoming budget.
Capital Investment Program	\$4,000,000 - \$9,600,000	To cover expected and actual capital project/repair/ replacement costs over the next 2-4 year period.	Unassigned Reserves. Additional shortfalls replenished from water rate over the next 3 years.
Opportunity	\$2,000,000 - \$3,000,000	For unbudgeted, unplanned or opportunistic projects that can increase supply reliability or decrease rates.	Unassigned Reserves. Additional shortfalls replenished from water rate over the next 3 years.
Employee Benefit	\$3,800,000	To accumulate funds to offset net OPEB and pension liabilities. Funds to be deposited at the close of each fiscal year to the Post Employment Benefit Trust until the balance of the trust and CalPERS assets reaches approximately 90% of the total liability. This reserve will maintain the remaining 10% to offset the unfunded liability and to ensure the trust is not overfunded.	Unassigned Reserves. The board will approve a rate funding strategy during the annual budget process.
Emergency	Total available reserve balances of at least \$10,000,000	To cover unexpected costs from litigation, catastrophic events, business interruptions, or other events deemed as emergencies by the Board.	Unassigned Reserves. Additional shortfalls replenished from water rate over the next 3 years.
Unassigned	Remaining balance of unrestricted net assets	To replenish all other reserves and then accumulate excess reserves above goal amounts.	Excess retained earnings.

## **DEBT MANAGEMENT ANALYSIS**

#### **TVMWD DEBT SUMMARY**

TVMWD is debt free.

#### ANALYSIS

Based on budget/rate forecasts and the five-year capital improvement plan, TVMWD should not need to issue debt in the foreseeable future. However, TVMWD is well positioned to obtain debt at favorable rates should the need arise.



#### Project Enhanced Groundwater Production

Description Continued strategy to develop additional groundwater production capability within the groundwater basins that underlie TVMWD. Place the Miragrand Well into service for a total of four operating wells. Pursue the acquisition of a parcel on Caltrans property near Padua Ave and Montana Lane north of I-210 for a future well site. This supply will augment imported water in the Miramar system for water delivery to the member agencies. Enhancing the capability to use local resources lessens the overall cost of water from Miramar and improves the reliability of supplies during emergencies. To the extent possible, existing wells that can be utilized will be incorporated into the strategy. In some cases, treatment may be required. In addition, Well No.2 will need inspection and rehab work as it is approaching 10 years of being in service.



- Purpose
   • Serves as a cost-efficient source of water.
  - Provides additional options during emergency situations or drought conditions.

TVMWD	1.3 - Maintain diverse and environmentally
Objective	responsible sources of water supplies
	and storage.

- 1.5 Prepare for long-term MWD shutdown or catastrophic event that affects operations.
- 2.3 Maintain well efficiency at industry standards.



Budget Needs	1,050,000	1,000,000	-	200,000	3,500,000
Grant or Other Funding					
Encumbered					
Cost Estimate	1,050,000	1,000,000	-	200,000	3,500,000
Fiscal Year	21/22	22/23	23/24	24/25	25/26

## Project Miramar Pipeline Repairs & Improvements

capacity.

Description	Repair and improvement costs associated with the Miramar Transmission Pipeline. All phases of the initial visual inspections of the transmission main were completed by FY 2017-2018. Based on those observations, there were no major deficiencies requiring immediate repairs. In the future, TVMWD will conduct inspections involving more sophisticated non-destructive techniques to acquire a more precise assessment of the 30-plus- year-old pipeline. Next inspections are scheduled for FY 2023- 2024. Repair phases will then follow based on those inspection outcomes. Other improvements will also be undertaken to address pipeline reliability and/or water quality issues. An electrical system upgrade is already in process, which will add the ability to connect a portable generator. This connection will provide service to the Miramar Plant and allow Wells No.1 and No.2 to be operated during a power outage. In addition, TVMWD is planning to perform necessary maintenance on the existing chlorine delivery system and possibly upgrading the capacity. This effort will be focused on maintaining system reliability and continuing to meet all water quality goals and objectives.
Purpose	<ul> <li>Maintains pipeline integrity.</li> <li>Ensure water deliveries during emergency situations.</li> <li>Lengthens the useful life of the facilities.</li> <li>Improve water quality.</li> </ul>
TVMWD Objective	<ul> <li>1.2 - Maintain 100% compliance with water quality standards.</li> <li>1.4 - Maintain water infrastructure to assure 100% reliability.</li> <li>2.1 - Increase Miramar Treatment Plant deliveries to 60%-70% of available</li> </ul>

Fiscal Year	21/22	22/23	23/24	24/25	25/26
Cost Estimate	500,000	-	-	200,000	-
Encumbered					
Grant or Other Funding					
Budget Needs	500,000	-	-	200,000	-

#### Project MWD Service Connections Enhancements

Description Planning, design, environmental and construction costs to add a new PM-26A spreading connection near the existing PM-26 location. The existing connection currently delivers untreated import water to the Little Dalton Spreading Grounds, for which delivery rates are very limited. The addition of a new service connection and pipeline would allow delivery of water from the Rialto Pipeline into the adjacent Big Dalton Spreading Grounds and other potential recharge facilities downstream. This added capacity would allow TVMWD to utilize more spreading water over shorter periods of time in the Main San Gabriel Basin. This is a joint effort among TVMWD, City of Glendora, and LA County Public Works. Two new service connections (PM-27 & PM-29) are in the exploration and planning phase; both are being considered for enhancing ability to deliver water for groundwater recharge.



Purpose 

Increases spreading capabilities.

TVMWD Objective 1.3 - Maintain diverse and environmentally responsible sources of water supplies and storage.

1.5 - Prepare for long-term MWD shutdown or catastrophic event that affects operations.



Fiscal Year	21/22	22/23	23/24	24/25	25/26
Cost Estimate	100,000	1,000,000	1,000,000	-	-
Encumbered					
Grant or Other Funding					
Budget Needs	100,000	1,000,000	1,000,000	-	-

#### Project Miramar Building and Site Improvements

**Description** Design and construction of various upgrades and improvements for the Miramar buildings and site as well as at otherTVMWD-owned facilities. Some of the projects envisioned over the next several years include installing additional security, office lighting efficiency upgrade, installing additional roof structure over various areas, replacing the belt on the belt filter press, and replacing the carports covers.



#### Purpose Maintain TVMWD facilities in modern, working order to accommodate the needs of staff and visitors.

- Improve security at TVMWD facilities.
- Make efficient use of available space.

TVMWD Objective 1.4 - Maintain water infrastructure to assure 100% reliability.



Fiscal Year	21/22	22/23	23/24	24/25	25/26
Cost Estimate	284,000	275,000	75,000	375,000	-
Encumbered				(17,952)	
Grant or Other Funding					
Budget Needs	284,000	275,000	75,000	357,048	-

## **PRIORITIES FOR FY 21-22**

Based on TVMWD's goals and objectives, the following priorities have been identified:

#### 1. Increase Ability to Store and Extract Water

- a. <u>Enhanced Groundwater Production</u> Construction of and placing into service the MiraGrand Well. Acquisition of an additional well site parcel on Caltrans property.
- b. <u>MWD Service Connections Enhancements</u> Planning will continue on PM-27 and PM-29 service connections that can enhance TVMWD's ability to deliver water for groundwater recharge. Executing a Memorandum of Agreement between L.A. County and Glendora for PM-26A connection for the Big Dalton Spreading Grounds.

#### 2. Focus on Regional Collaborative Efforts to Bolster Water Supplies

- a. <u>Rialto Feeder Shutdown tentatively in 2035</u> Potential solutions will take a significant amount of time and planning to come together. Continue working with MWD, IEUA, WFA and other agencies on options to minimize the impact of this planned event.
- b. <u>MWD's 2020 Integrated Resources Plan Update</u> Participate and contribute, as outcome will affect future resources and their associated costs.
- c. <u>MWD's Regional Water Recycling Project (Carson Project)</u> Continue to participate and contribute to the planning environmental phase of the project.
- d. <u>MWD's Delta Conveyance Project</u> Continue to participate and contribute to the environmental phase of the project.
- e. <u>MWD's Rate Refinement Process</u> Continue to participate in the committee of Member Agencies working directly with MWD staff on proposals to modify MWD's water rates and charges.

#### 3. Continuous Organizational Improvement

- a. <u>Align Agreements to Current Business Practices</u> Six Basins Groundwater Project Operating Agreement, Pump-Back Agreement and modify other agreements as needed.
- b. <u>Geographic Information System and Technology Master Plan</u> Complete RFP and contract with a consultant to plan and implement full-scale enterprise GIS system for asset management and operations work flow enhancements. Develop Technology Master Plan to provide a roadmap for technological advancements to increase workflow efficiencies.

# ACRONYMS AND ABBREVIATIONS

- AF Acre-Feet
- AFY Acre-Feet per Year
- CRA Colorado River Aqueduct
- EPA Environmental Protection Agency
- FY Fiscal Year
- GIS Geographic Information System
- IEUA Inland Empire Utilities Agency
- MWD Metropolitan Water District of Southern California
- OPEB Other Post-Employment Benefits
- PCCP Prestressed Concrete Cylinder Pipe
- PWAG Public Water Agencies Group
- RFP Request for Proposal
- SDLF Special District Leadership Foundation
- SWP State Water Project
  - TVMWD Three Valleys Municipal Water District
- WFA
- Water Facilities Authority

